Country Development Cooperation Strategy, and conducted in countries where a USAID Mission is present or a where a USAID Mission in a neighboring country can manage and oversee such programs effectively. Such programs should, as appropriate, build enduring local capacity, incorporate democracy programming into a larger development and diplomatic strategy, and emphasize participatory and locally led programs when possible.

(d) DEPARTMENT OF STATE AND USAID.—In cases where both the Department of State and USAID are able to respond to emerging opportunities and sudden crises, including in closed and repressive societies, the Secretary of State and the USAID Administrator shall coordinate their respective programs, including at the country level, to ensure complementarity and prevent waste or redundancy.

SEC. 807. FUNDING.

- (a) DEMOCRACY PROGRAMS.—Funds made available to carry out part I and chapter 4 of part II of the Foreign Assistance Act of 1961 (22 U.S.C. 2151 et seq. and 22 U.S.C. 2346 et seq.) and paragraphs (3) and (5) of section 502(b) of the National Endowment for Democracy Act (22 U.S.C. 4411(b)) are authorized to be made available for democracy programs.
- (b) DEMOCRACY IN THE 21ST CENTURY FUND.—
- (1) IN GENERAL.—Of the funds authorized to be made available by subsection (a), the following amounts are authorized to be made available for the Democracy in the 21st Century Fund established under section 805(a) as follows:
- (A) \$20,000,000 in each such fiscal year is authorized to be made available for the program to defend democracy globally under section 805(b), of which not more than \$10,000,000 may be administered by the USAID Administrator.
- (B) \$50,000,000 in each such fiscal year is authorized to be made available for the combating corruption and kleptocracy program under section 805(c).
- (C) \$15,000,000 in each such fiscal year is authorized to be made available for the Democracy Research and Development program under section 805(d), which shall be allocated equally between the Department of State, USAID, and the National Endowment for Democracy.
- (D) \$5,000,000 in each such fiscal year is authorized to be made available for the Reagan-Fascell Democracy Fellows Program for additional fellowships for democracy advocates at risk.
- (2) ADDITIONAL AMOUNTS.—Funds authorized to be made available to the National Endowment for Democracy and its core institutes under this subsection are in addition to amounts otherwise authorized to be made available by this title for such purposes.
- (c) RESTRICTIONS.—Federal funds made available to any individual, private entity, or any other nonprofit organization pursuant to this title shall be subject to the restrictions and prohibitions of section 1352 of title 31. United States Code.
- (d) AUTHORIZATION OF APPROPRIATIONS FOR NATIONAL ENDOWMENT FOR DEMOCRACY.—In addition to amounts authorized to be appropriated under subsection (a), there are authorized to be appropriated for NED \$325,000,000, including amounts to be allocated in the traditional and customary manner, to counter transnational threats to democracy, as well as to support and sustain democratic growth abroad, consistent with section 503 of the National Endowment for Democracy Act (22 U.S.C. 4412).
- **SA 6614.** Mr. DURBIN (for Mr. MENENDEZ) proposed an amendment to

the resolution S. Res. 472, reaffirming the partnership between the United States and the Dominican Republic and advancing opportunities to deepen diplomatic, economic, and security cooperation between the two nations; as follows:

Strike all after the resolving clause and insert the following: "That the Senate—

- (1) reaffirms its commitment to strengthening the historic partnership between the United States and the Dominican Republic based on shared democratic values and efforts to advance economic prosperity and national security;
- (2) encourages continued actions by the Government of the Dominican Republic to assume a regional leadership role in promoting human rights, democratic values, and humanitarian assistance:
- (3) calls for further steps to strengthen cooperation between the Governments of the United States and the Dominican Republic on issues of shared strategic interest, including—
- (A) by assisting the Dominican Republic in its post-COVID-19 economic recovery, including through support for United States and global initiatives that help developing countries recover financial sustainability and attain equitable access to international financial markets:
- (B) by developing and implementing nearshoring initiatives in the Caribbean Basin to realign international supply chains and strengthen the Dominican Republic's standing as a significant industrial, manufacturing, and logistical hub, including through cooperation on infrastructure development such as ports, power grids, and at free trade zones:
- (C) facilitating the expansion of economic and commercial ties, including by prioritizing bilateral development project financing and the formation of a United States-Dominican Republic Business Council:
- (D) by improving security cooperation between the two countries, including in addressing narcotics and human trafficking, dismantling money laundering networks, and strengthening professional law enforcement and criminal justice institutions; and
- (E) by increasing cooperation with the Dominican Republic and other international partners to promote stability in Haiti, address Haiti's humanitarian crisis, and facilitate political solutions supported by the Haitian people;
- (4) encourages the Government of the Dominican Republic to partner with the United States to catalyze the creation of the Organization of American States (OAS) Parliamentary Assembly to facilitate legislative cooperation;
- (5) urges the Government of the Dominican Republic to continue taking steps to address the inherent human rights, security, and data privacy risks posed by reliance on technology from the People's Republic of China, including Huawei components, in telecommunication networks;
- (6) commends efforts by President Abinader to strengthen the political independence of the Attorney General's Office and institutionalize anti-corruption reforms;
- (7) calls on the Department of State and the United States Agency for International Development to continue to support the efforts of the Government of the Dominican Republic to respond to the humanitarian needs of Haitian migrants in the Dominican Republic.
- SA 6615. Mr. COONS submitted an amendment intended to be proposed by

him to the bill H.R. 2617, to amend section 1115 of title 31, United States Code, to amend the description of how performance goals are achieved, and for other purposes; which was ordered to lie on the table; as follows:

At the end, add the following:

DIVISION KK—DRIVING FOR OPPORTUNITY

SEC. 101. SHORT TITLE.

This division may be cited as the "Driving for Opportunity Act of 2022".

SEC. 102, FINDINGS.

Congress finds the following:

- (1) Driving a vehicle is an essential aspect of the daily lives of most people in the United States.
- (2) Driving is often required to access jobs and healthcare, take care of family, get groceries, and fulfill other basic responsibilities.
- (3) In many small cities, towns, and rural areas that do not have public transportation and ridesharing alternatives, driving is often the only realistic means of transportation.
- (4) Even in cities with public transportation and ridesharing options, individuals vulnerable to infection during the COVID-19 pandemic and those complying with public health guidance regarding social distancing are increasingly reliant on driving as their primary means of transportation for essential travel.
- (5) In the United States, millions of Americans have had their driver's licenses suspended for unpaid court fines and fees.
- (6) A person whose driver's license is suspended or revoked for unpaid fines and fees will often find it more difficult to earn a living and therefore pay the debt owed to the government.
- (7) The barrier to employment posed by driver's license suspensions and revocations for unpaid fines and fees is especially problematic during the COVID-19 pandemic, when the unemployment rate is the highest it has been since the Great Depression.
- (8) Drunk and dangerous driving are some of the leading causes of death and serious bodily injury in the United States, and promoting safety on the roads is a legitimate, necessary, and core governmental function. Suspending a license for unsafe driving conduct presents different considerations than suspending a license for unpaid fines and fees. Suspending a license for unpaid fines and fees. Suspending a license for unsafe driving is an appropriate tool to protect public safety. Policymakers also may consider alternatives to suspension of a license for unsafe driving such as ignition interlock device programs.
- (9) According to the National Highway Traffic Safety Administration, every year on average, over 34,000 people are killed and 2,400,000 more people are injured in motor vehicle crashes. Some of the major causes of these crashes include speeding, impaired driving, and distracted driving. Nearly half of passenger vehicle occupants killed in crashes are unrestrained. The societal harm caused by motor vehicle crashes has been valued at \$836,000,000,000 annually. The enactment of, enforcement of, and education regarding traffic laws are key to addressing unsafe behavior and promoting public safety.
- (10) However, most driver's license suspensions are not based on the need to protect public safety.
- (11) In the State of Florida, 1,100,000 residents received a suspension notice for unpaid fines and fees in 2017 alone.
- (12) Between 2010 and 2017, all but 3 States increased the amount of fines and fees for civil and criminal violations.
- (13) In the United States, 40 percent of all driver's license suspensions are issued for conduct that was unrelated to driving.

- (14) In 2015, the State of Washington calculated that State troopers spent 70,848 hours dealing with license suspensions for non-driving offenses.
- (15) The American Association of Motor Vehicle Administrators estimated that arresting a person for driving with a suspended license can take 9 hours of an officer's time, including waiting for a tow truck, transporting an individual to jail, filling out paperwork, making a court appearance, and other administrative duties and accordingly Washington State Patrol Chief John Batiste called non-driving suspensions a "drain on the system as a whole".
- (16) The Colorado Department of Motor Vehicles determined that suspending driver's licenses for offenses unrelated to driving consumed 8,566 hours per year of staff time in the Department.
- (17) Many States impose a significant fee for reinstating a suspended driver's license, such as Alabama, where the fee is \$275.
- (18) Driving on a suspended license is one of the most common criminal charges in jurisdictions across the country.
- (19) Seventy-five percent of those with suspended licenses report continuing to drive.
- (20) It is more likely that those people are also driving without insurance due to the costs and restrictions associated with obtaining auto insurance on a suspended license, thereby placing a greater financial burden on other drivers when a driver with a suspended license causes an accident.
- (21) The American Association of Motor Vehicle Administrators has concluded the following: "Drivers who have been suspended for social non-conformance-related offenses are often trapped within the system. Some cannot afford to pay the original fines, and may lose their ability to legally get to and from work as a result of the suspension. Many make the decision to drive while suspended. The suspension results in increased financial obligations through new requirements such as reinstatement fees, court costs, and other penalties. While there is a clear societal interest in keeping those who are unfit to drive off the roads, broadly restricting licenses for violations unrelated to an individual's ability to drive safely may do more harm than good. This is especially true in areas of the country that lack alternative means of transportation. For those individuals, a valid driver license can be a means to survive. Local communities, employers, and employees all experience negative consequences as a result of social non-conformity suspensions, including unemployment, lower wages, fewer employment opportunities and hiring choices, and increased insurance costs.'
- (22) A report by the Harvard Law School Criminal Justice Policy Program concluded the following: "The suspension of a driver's or professional license is one of the most pervasive poverty traps for poor people assessed a fine that they cannot afford to pay. The practice is widespread. Nearly 40 percent of license suspensions nationwide stem from unpaid fines, missed child support payments, and drug offenses-not from unsafe or intoxicated driving or failing to obtain automotive insurance. Suspension of a driver's or professional licenses is hugely counterproductive; it punishes non-payment by taking away a person's means for making a living. License suspension programs are also expensive for States to run and they distract law enforcement efforts from priorities related to public safety. License suspensions may also be unconstitutional if the license was suspended before the judge determined the defendant had the ability to pay the criminal justice debt.".

SEC. 103. GRANTS FOR DRIVER'S LICENSES REINSTATEMENT PROGRAMS.

Subpart 1 of part E of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10151 et seq.) is amended—

- (1) in section 501(a) (34 U.S.C. 10152(a)), by adding at the end the following:
- "(3) GRANTS FOR DRIVER'S LICENSE REINSTATEMENT PROGRAMS.—
- "(A) IN GENERAL.—In addition to grants made under paragraph (1), the Attorney General may make grants to States described in subparagraph (B) to cover costs incurred by the State to reinstate or renew driver's licenses or motor vehicle registrations previously suspended, revoked, or failed to be renewed for unpaid civil or criminal fines or fees
- "(B) STATES DESCRIBED.—A State described in this subparagraph is a State that—
- "(i) does not have in effect any State or local law that permits—
- "(I) the suspension or revocation of, or refusal to renew, a driver's license of an individual based on the individual's failure to pay a civil or criminal fine or fee; or
- "(II) the refusal to renew the registration of a motor vehicle based on the owner's failure to pay a civil or criminal fine or fee; and
- "(ii) during the 3-year period ending on the date on which the State applies for or receives a grant under this paragraph, has repealed a State or local law that permitted the suspension or revocation of, or refusal to renew, driver's licenses or the registration of a motor vehicle based on the failure to pay civil or criminal fines or fees.
- "(C) CRITERIA.—The Attorney General shall award grants under this paragraph to States described in subparagraph (B) that submit a plan to reinstate or renew driver's licenses or motor vehicle registrations previously suspended, revoked, or failed to be renewed for unpaid civil or criminal fines or fees.—
- "(i) to maximize the number of individuals with suspended or revoked driver's licenses or motor vehicle registrations eligible to have driving privileges reinstated or regained:
- "(ii) to provide assistance to individuals living in areas where public transportation options are limited; and
- "(iii) to ease the burden on States where the State or local law described in subparagraph (B)(ii) was in effect during the 3-year period ending on the date on which a State applies for a grant under this paragraph in accordance with section 502.
- "(D) AMOUNT.—Each grant awarded under this paragraph shall be not greater than 5 percent of the amount allocated to the State in accordance with the formula established under section 505.
- "(E) REPORT.—Not later than 1 year after the date on which a grant is made to a State under this paragraph, the State shall submit to the Attorney General a report that describes the actions of the State to carry out activities described in subparagraph (A), including with respect to—
- "(i) the population served by the program; "(ii) the number of driver's licenses and motor vehicle registrations reinstated or re-
- newed under the program; and '(iii) all costs to the State of the program, including how the grants under this paragraph were spent to defray such costs.
- "(F) ADDITIONAL ANALYSIS.—Not later than 2 years after the date on which a grant is made to a State under this paragraph, the State shall submit to the Attorney General an analysis of the impact of the program on the collections of civil or criminal fines or fees."; and
 - (2) in section 508—
- (A) by striking "There" and inserting "(a) IN GENERAL.—There"; and

- (B) by adding at the end the following:
- "(b) DRIVER'S LICENSE REINSTATEMENT PROGRAMS.—There is authorized to be appropriated to carry out section 501(a)(3) \$10,000,000 for each of fiscal years 2022 through 2026."

SEC. 104. GAO STUDY.

- (a) STUDY.—The Comptroller General of the United States shall conduct a study of the implementation of the grant program in paragraph (3) of section 501(a) of the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10152(a)), as added by section 103(a) of this division, that—
- (1) includes what is known about the effect of repealing State laws, in selected States, that had permitted the suspension or revocation of, or refusal to renew, driver's licenses or the registration of a motor vehicle based on the failure to pay civil or criminal fines or fees, including such factors, to the extent information is available, as—
 - (A) the collection of fines and fees;
 - (B) the usage of law enforcement resources; (C) economic mobility and unemployment:
- (D) rates of enforcement of traffic safety laws through the tracking of number of summonses and violations issued (including those related to automated enforcement technologies):
- (E) the use of suspensions for public safetyrelated reasons (including reckless driving, speeding, and driving under the influence);
- (F) safety-critical traffic events (including in localities with automated enforcement programs);
- (G) the rates of license suspensions and proportion of unlicensed drivers;
- (H) racial and geographic disparities; and
- (I) administrative costs (including costs associated with the collection of fines and fees and with the reinstatement of driver's licenses); and
 - (2) includes what is known about—
- (A) existing alternatives to driver's license suspension as methods of enforcement and collection of unpaid fines and fees; and
- (B) existing alternatives to traditional driver's license suspension for certain kinds of unsafe driving, including models that allow drivers to continue to drive legally while pursuing driver improvement opportunities.
- (b) REPORT.—Not later than 2 years after the date of enactment of this Act, the Comptroller General of the United States shall submit to the Committee on the Judiciary and the Committee on Environment and Public Works of the Senate and the Committee on the Judiciary and the Committee on Transportation and Infrastructure a report on the study required under subsection (a).

SEC. 105, REPEAL.

- (a) IN GENERAL.—Section 159 of title 23, United States Code, is repealed.
- (b) CLERICAL AMENDMENT.—The analysis for chapter 1 of title 23, United States Code, is amended by striking the item relating to section 159.

SA 6616. Ms. KLOBUCHAR (for herself, Mr. MENENDEZ, Ms. CORTEZ MASTO, Mr. PADILLA, and Mr. LUJÁN) submitted an amendment intended to be proposed to amendment SA 6552 proposed by Mr. LEAHY to the bill H.R. 2617, to amend section 1115 of title 31, United States Code, to amend the description of how performance goals are achieved, and for other purposes; which was ordered to lie on the table; as follows:

At the end of the bill, add the following: